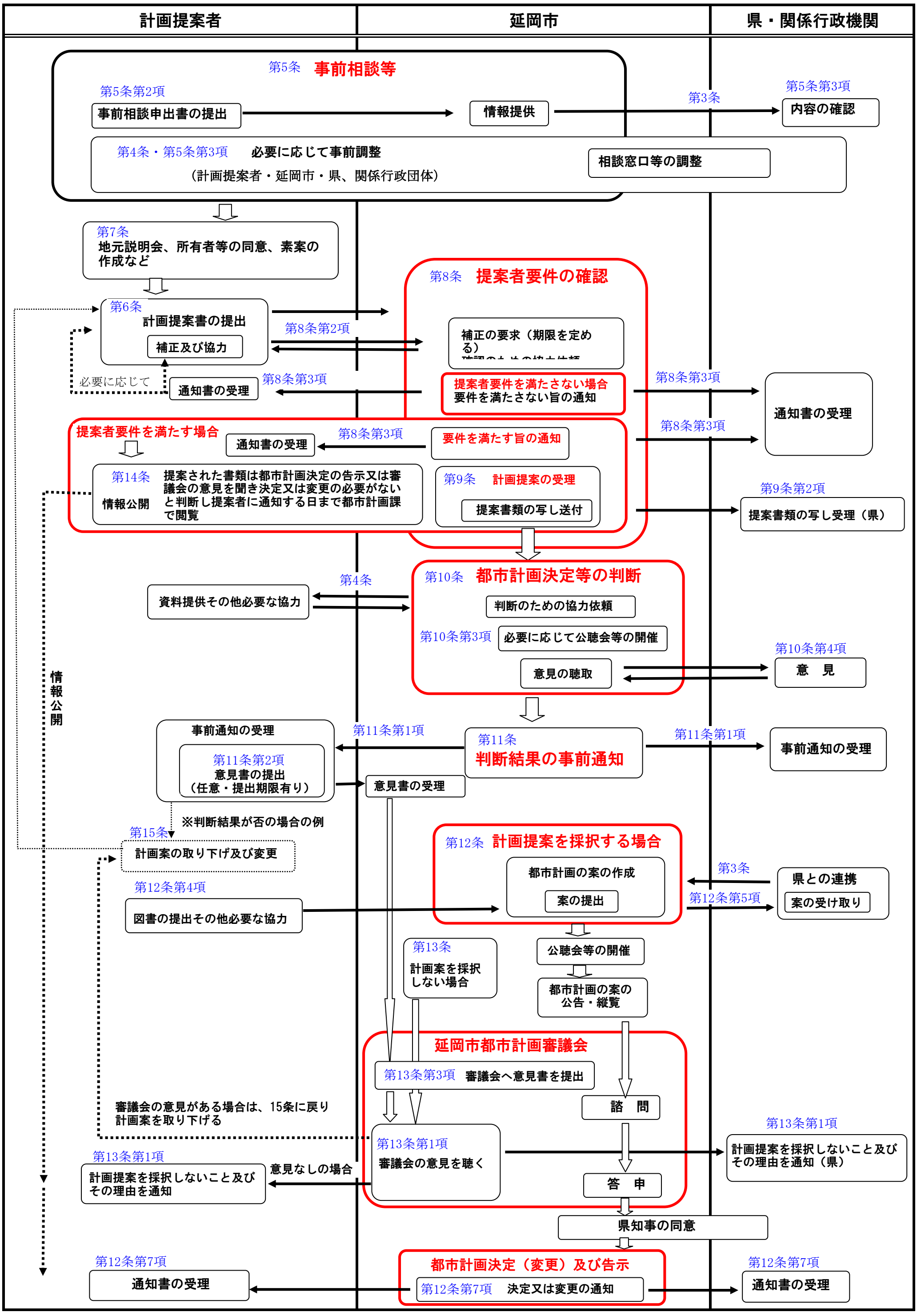延岡市都市計画提案制度運用フロー図